





# Green Zones Phase I Implementation

February 20, 2018

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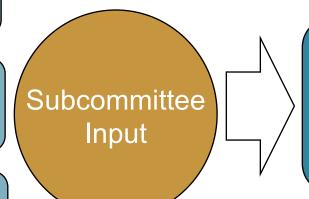
# Overview

#### **BACKGROUND**

Green Zones Action Plan Office of the Business Liaison

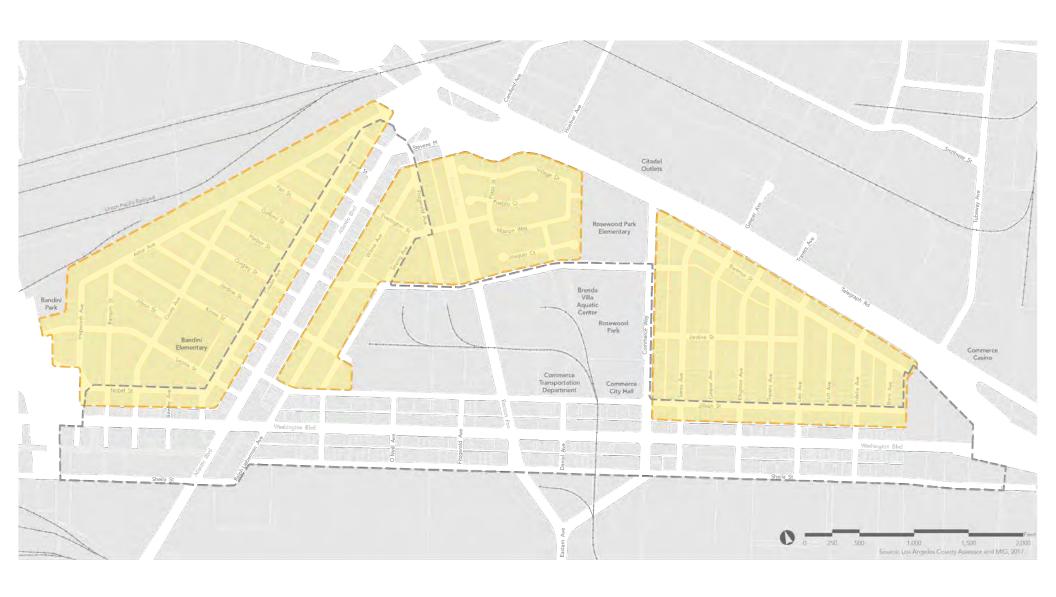
Specific Plan Recommendations

Industry Cluster Analysis

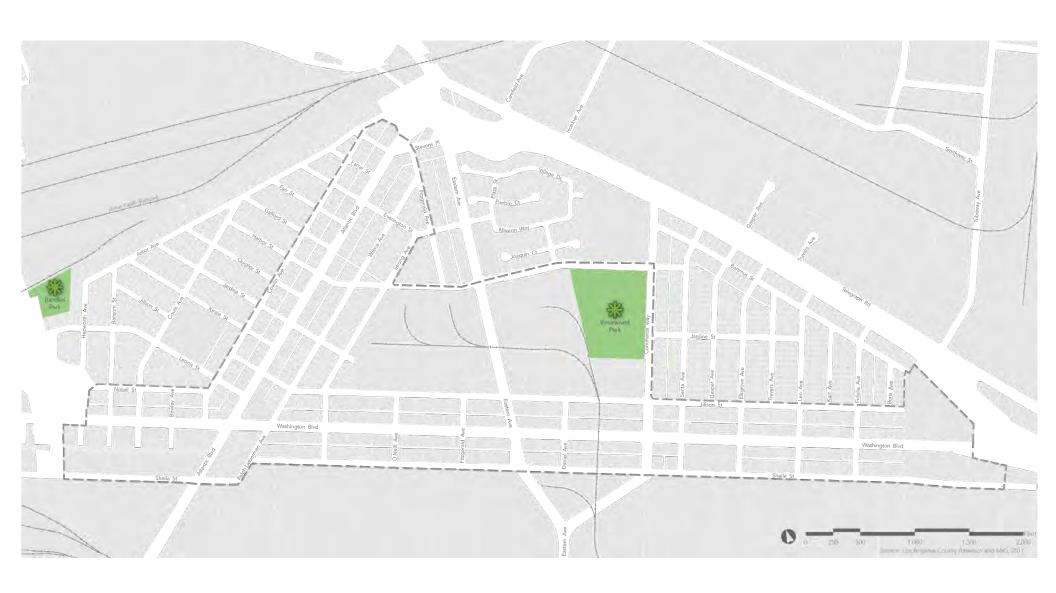


Specific Plan
Policy
Recommendations
and
Economic
Development Actions















#### **BUSINESS QUESTIONNAIRE**

### Respondents: 89

#### City of Commerce Green Zones Action Plan Business Questionnaire

The City of Commerce is working with businesses, residents and community groups to develop a program to help businesses improve their bottom line and to be more clean and green. The City's Business Liaison Office is conducting this survey in order to better understand the needs of the business community and provide high-quality services.

This survey should only take a few minutes to complete.

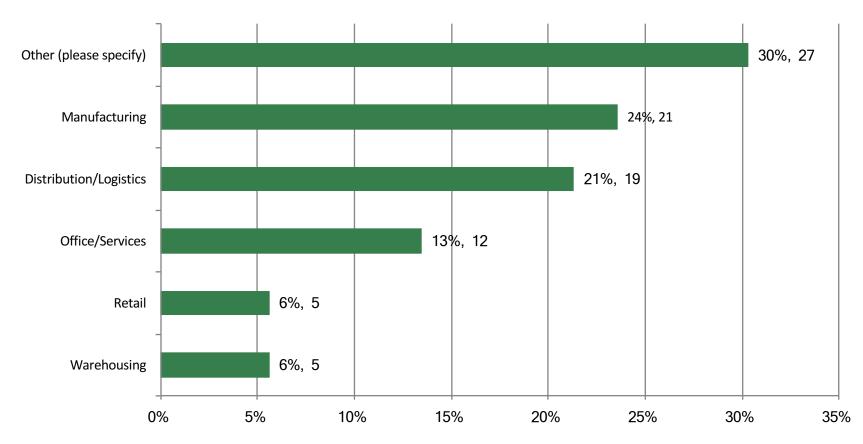
To begin taking the survey, press "next".



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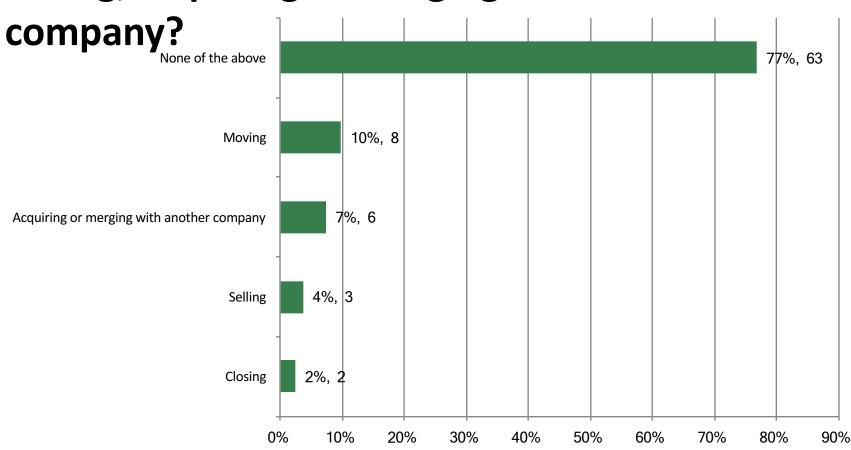
#### **BUSINESS QUESTIONNAIRE**

# Types of Businesses



#### **BUSINESS QUESTIONNAIRE**

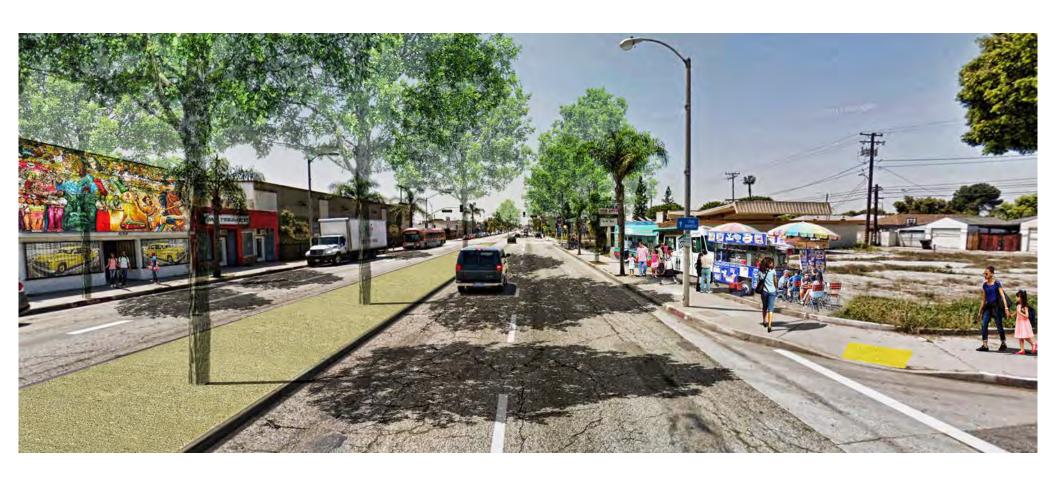
Are you currently considering moving, closing, selling, acquiring or merging with another



# VISION FRAMEWORK



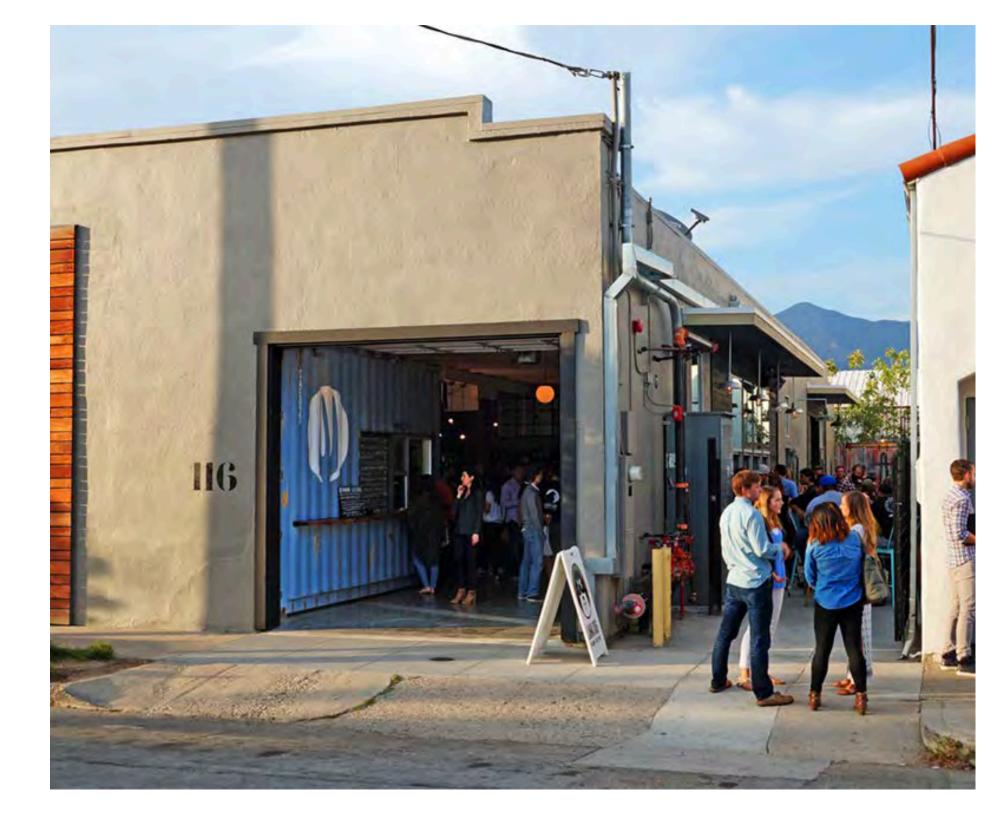




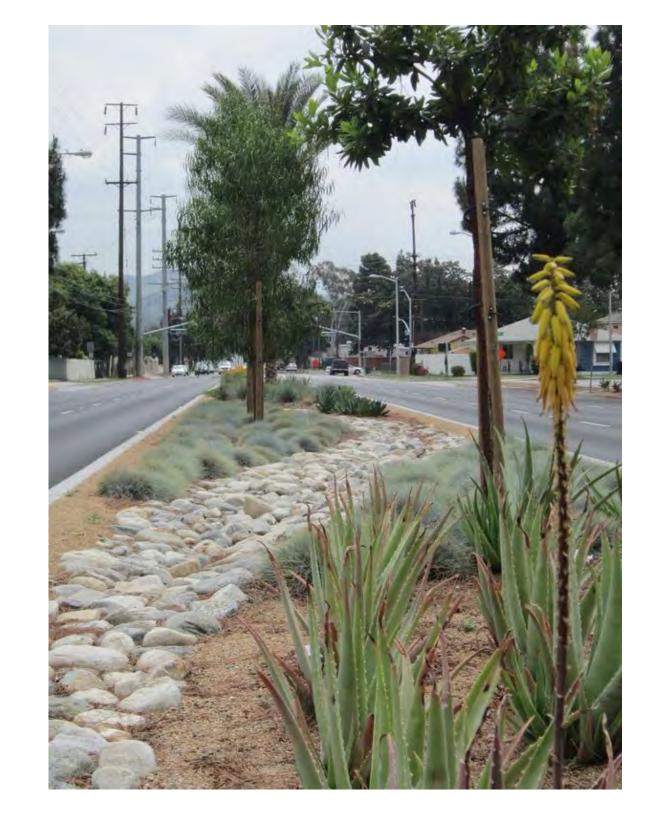




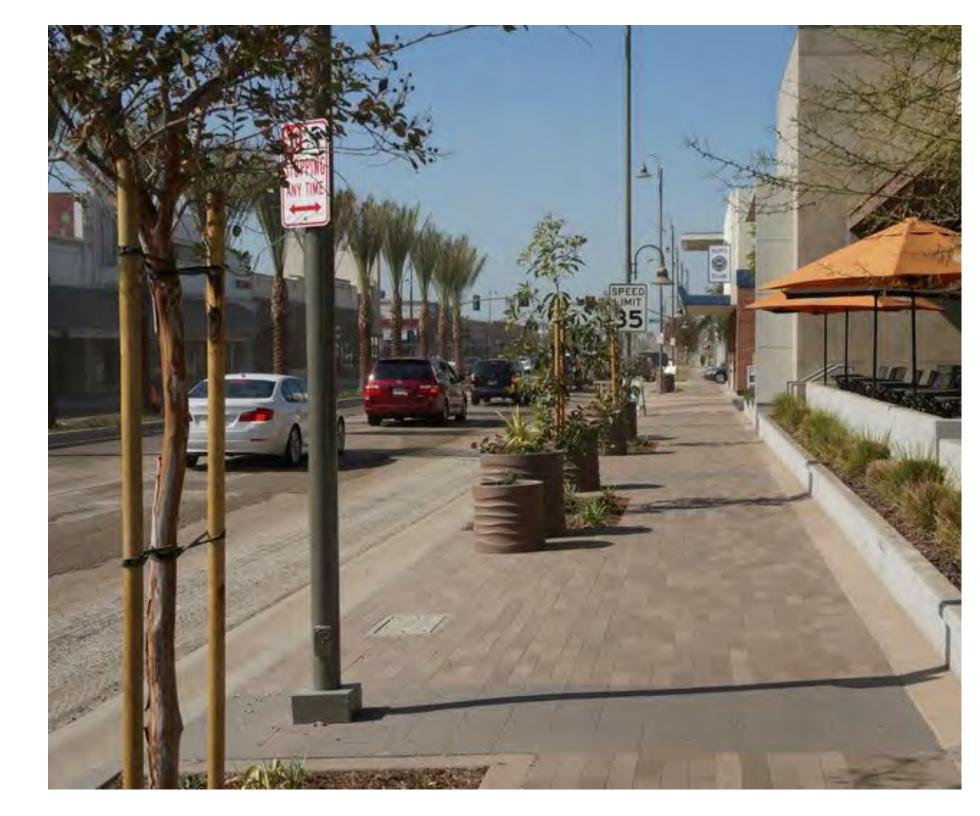




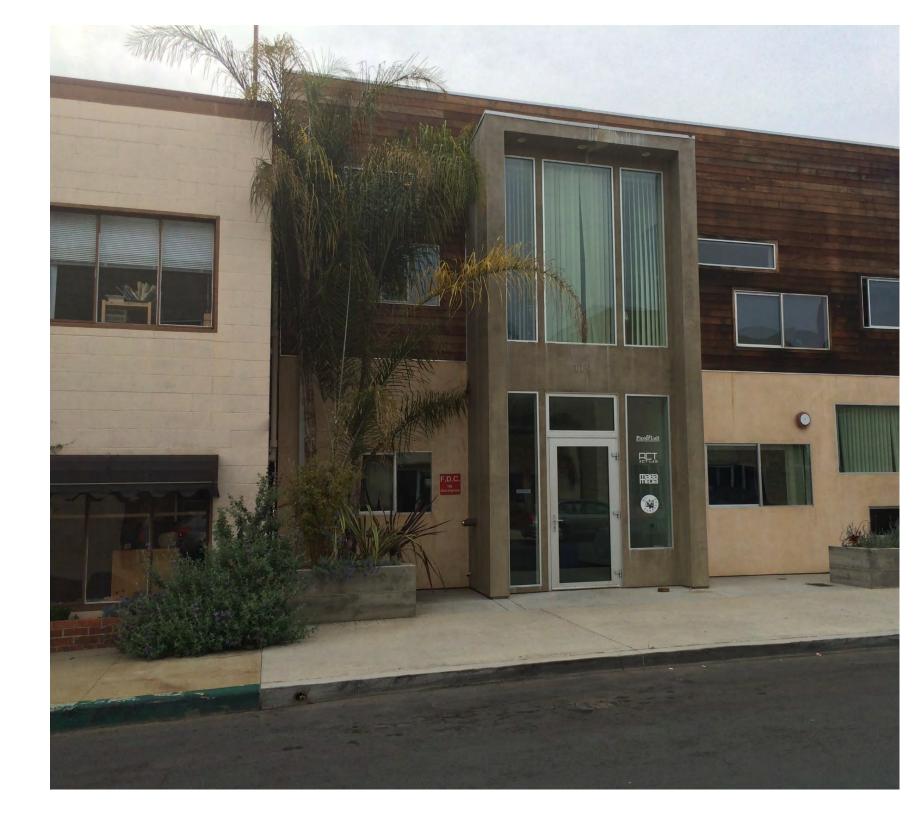


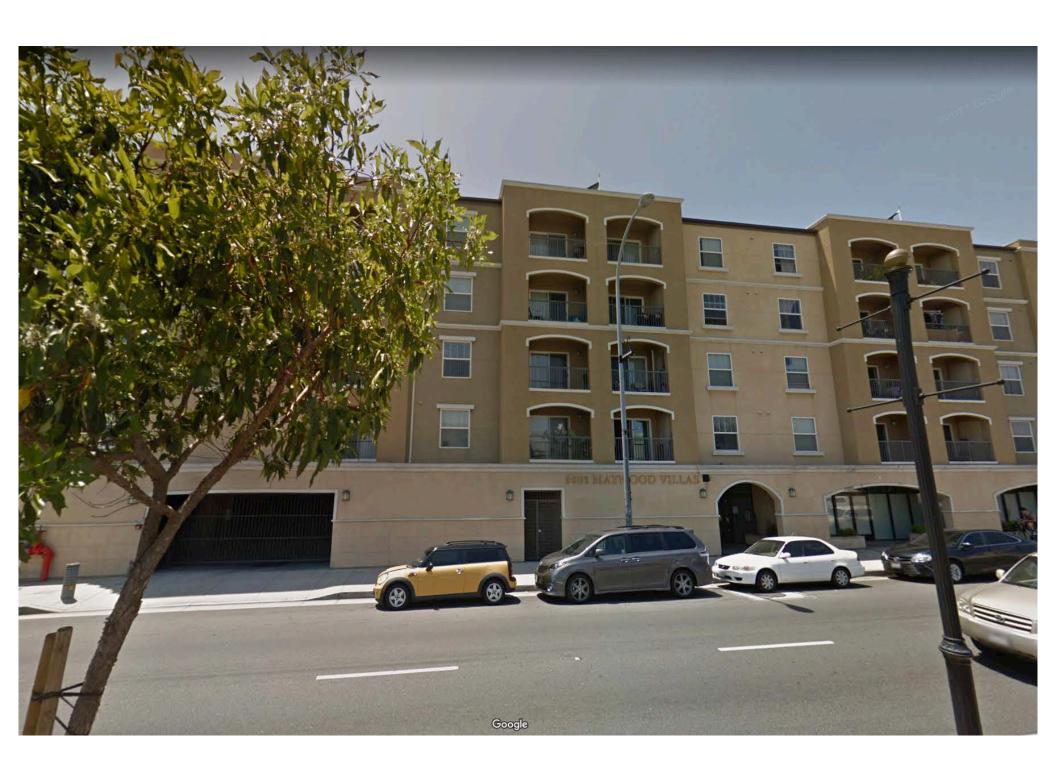




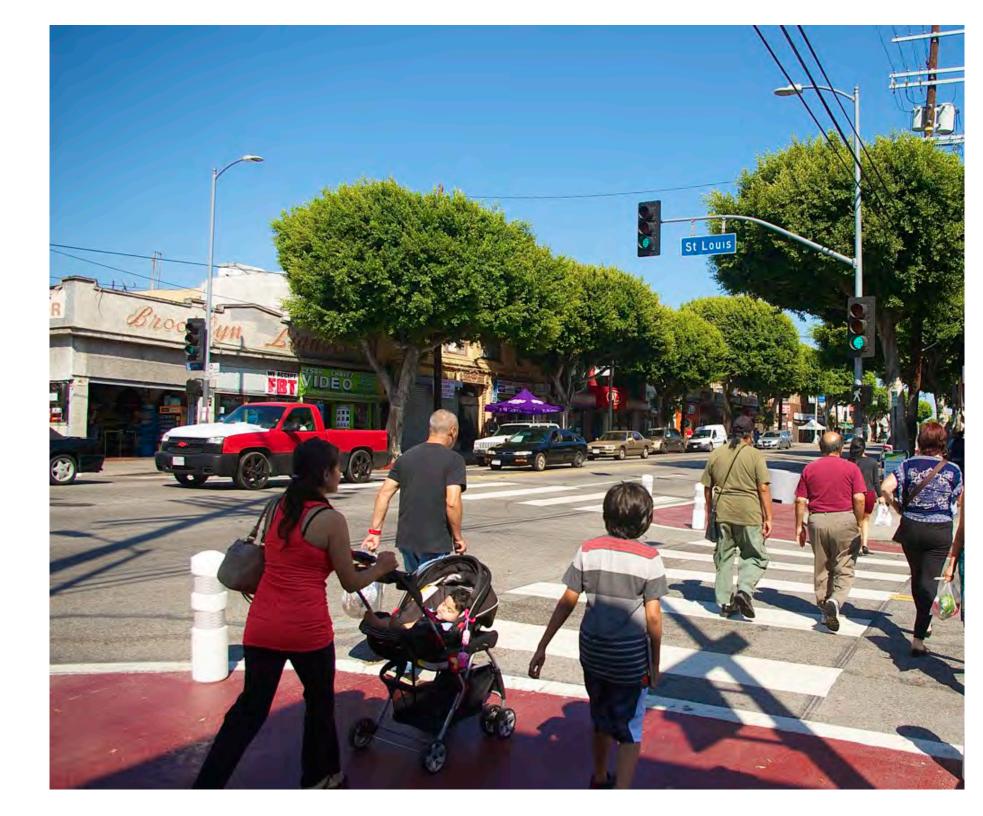












# INDUSTRY CLUSTER ANALYSIS

#### **OVERVIEW AND SCOPE**

- HR&A was retained by the City of Commerce (the "City") to prepare an industry cluster analysis to identify key industry clusters and analyze growth trends and linkages, involving:
  - Assessing economic trends and indicators within Los Angeles County and the broader Southern California region, both on a sector-specific level and as a whole using numerous data sources;
  - Highlighting industry, employment, and real estate changes within the Production,
     Distribution, and Repair sector and articulating its likely future in the City;
  - Analyzing and incorporating local business input garnered through outreach, including in-person meetings and a survey, to understand City-specific challenges and opportunities;
  - Integrating various economic elements by sector such as size, projected growth, average wages, and existing concentrations to develop a comprehensive analytic framework; and
  - Applying widely accepted methodologies such as quadrant analyses and location quotients to determine the City's comparative industry concentrations and future opportunities to position the City to attract growth industries.

#### LIMITING FACTORS

- While this industry cluster analysis provides economic context and high-level opportunities, comprehensive City-specific considerations may drive land use and economic development policy decision making, such as:
  - Real estate market demand and financial feasibility
  - Fiscal implications
  - Environmental impacts and adjacencies
  - Infrastructure capacity
  - Building stock and available land
  - Community needs and aspirations
- A limited number of survey responses and available local data greatly constrained highlyspecific inferences about the City's economy.
- The study uses available secondary data to supplement survey information where possible, including:
  - InfoUSA
  - EMSI
  - US Census

#### **KEY TAKEAWAYS**

- Although Commerce has 48,000 jobs within the City, only 800 of those are held by City residents.
- Employment grew regionally but contracted in Commerce, largely due to losses in manufacturing
  jobs and a reduction in the number of jobs per business.
- The PDR sector is largely shifting away from Los Angeles County to the Inland Empire; however, there is strong market support for industrial space in Commerce due to business needs for local last stop distribution facilities coupled with constrained industrial supply regionally.
- Commerce businesses prize the City's location, although spatial and regulatory constraints are the most cited obstacles to business expansion.
- Commerce has higher than average concentrations of logistics and distribution and the arts and entertainment (attributed to the Commerce Casino) sectors; it also has sectors anticipated to grow regionally including professional and technical services and construction.
- However, Commerce' business attraction and retention strategy will need to balance the City's fiscal, quality of life and environmental goals with the right set of market opportunities and industry clusters.

#### POTENTIAL NEXT STEPS

- Evaluate the City's fiscal health and the contribution of industrial and warehouse uses towards the City's fiscal resources, now and in the future.
- Assess fiscal scenarios 5, 10, and 15 years into future, identifying key contributors to the
   City's fiscal revenues and costs to inform sound policy direction.
- Conduct a wider real estate market opportunities analysis to identify ways of diversifying and growing the City's tax base.
- Evaluate key physical planning and infrastructure interventions that minimize the conflict of truck traffic with neighborhood quality and other quality of life factors.
- Identify and evaluate peer cities that have adopted successful strategies to balance industrial and warehouse uses with long-term fiscal and economic development goals.
- Consider ways to bolster the City's retail and entertainment destinations to support economic and fiscal vitality.

## LAND USE POLICY

#### **Findings**

- Increase in warehousing and distribution
- Decrease in manufacturing
- Impacts to infrastructure
- Lower job density

#### **Options**

- 1. Maximum buildings size
- 2. Parcel tax
- 3. Warehousing overlay
- 4. Minimum lot size
- 5. Total warehouse cap
- New findings and/or performance standards
- 7. Loading spaces



Option 1: Limit Building Size	Implications
<ul> <li>Establish a maximum building size for new warehousing</li> <li>Establish a maximum building size for warehousing just within the C/M-1 zone</li> </ul>	<ul> <li>Facilitates transition of land uses</li> <li>Provides opportunity to attract new/different business</li> </ul>

Option 2: Parcel Tax	Implications
Tax per square foot	<ul><li>Source of revenue</li><li>May not be full compliance</li></ul>

Option 3: Warehousing Overlay	Implications
<ul> <li>Restrict warehouse and and distribution uses in certain areas</li> </ul>	<ul> <li>Prevent warehouses from locating near sensitive uses</li> <li>Control over location</li> </ul>

Option 4: Minimum Lot Size	Implications
• Increase minimum lot area (currently 20,000 sq. ft.)	<ul> <li>Encourage lot consolidation</li> <li>Reduce smaller warehouses</li> <li>Discourage warehousing on Atlantic Ave. (for example)</li> </ul>

Option 5: Establish Total Warehouse Cap	Implications
<ul> <li>Citywide or zone-wide development cap</li> </ul>	<ul><li>Tracking burden</li><li>Equity concerns</li></ul>

# Option 6: New findings and/or performance standards • Build on required standards to reduce impact on sensitive uses (e.g., residential)

Option 7: Loading Spaces	Implications
<ul> <li>Evaluate minimum loading space size</li> </ul>	<ul> <li>Increase efficiency</li> <li>Encourages some types of logistics uses</li> </ul>

#### **Observations**

- Small walkable blocks
- Central location to neighborhoods



#### **Options**

- Modify allowed uses and development standards
- 2. Lot consolidation
- 3. Options for implementation



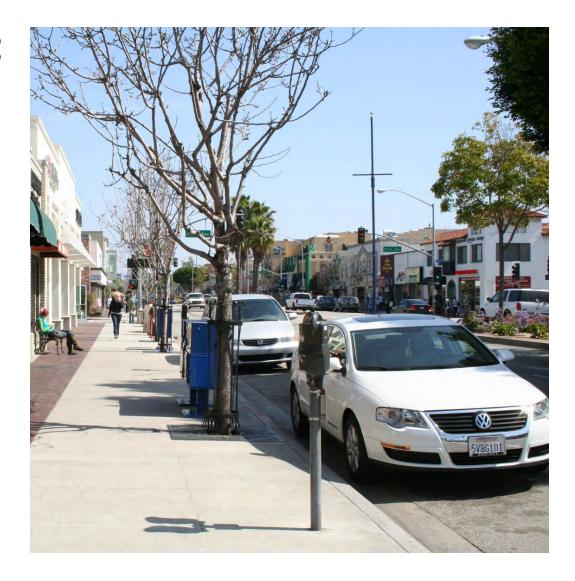
**Option 1:** Modify allowed uses and development standards for:

- Residential
- Maker shops
- Commercial



Option 1 (cont.):

Modify parking standards for residential and commercial



**Option 2:** Lot Consolidation

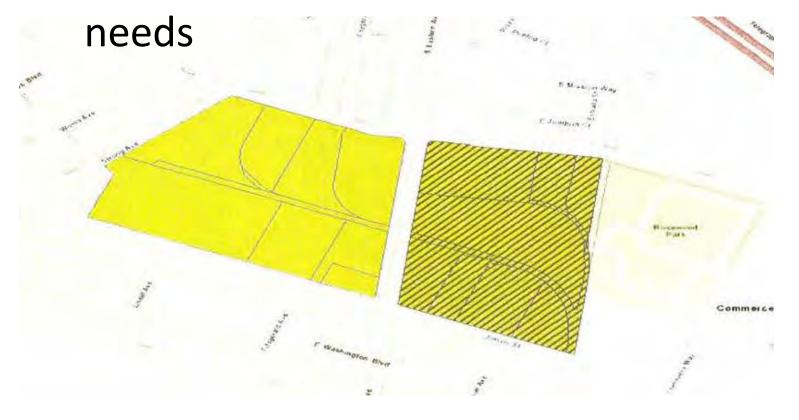


#### Option 3: Specific Plan



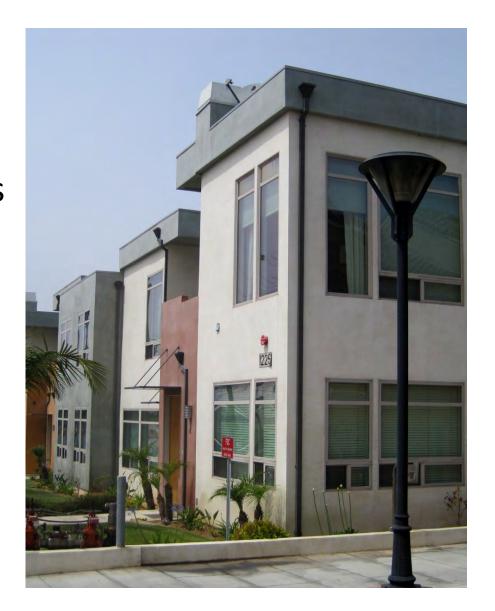
#### **Observations**

- Complements adjacent residential uses
- Provides opportunity to meet housing



#### **Options**

- Consider edits to the HOO
- 2. Simplify HOO standards
- 3. Expand HOO



<b>Development Standard</b>	Current Regulation	Options to Consider
Density	40 du/ac	• 60 du/ac
		• 85 du/ac
Minimum Dwelling Unit	Studio: 500 sf	<ul> <li>Remove minimum dwelling unit sizes.</li> </ul>
Size	1-bdrm: 600 sf	<ul> <li>Allow for micro-apartments (minimum 150</li> </ul>
	2-bdrm: 800 sf	square feet) consistent with AB 352 (Section
	3-bdrm: 1,000 sf	17958.1 of the Health and Safety Code). Cities
		may not limit efficiencies within 0.5 miles of
		public transit.
Distance Between	10 ft plus Increase of 5 ft for	Remove requirement increasing distance
Buildings	every 10 ft of height, or fraction	requirement based on height.
	thereof, above 25 ft	

Development Standard	Current Regulation	Options to Consider
Landscape/Open Space Star	ndards	
Publicly Accessible Open Space (nonresidential)	15% of net lot area	Remove requirement or create incentives for the provision of publicly accessible open space, rather than a requirement.
Private Open Space (multi-family residential)	1st floor—150 sf per unit Upper floor—100 sf per unit	<ul> <li>Allow for flexibility: allow open space requirements to be met through private or common open space, rather than requiring private open space.</li> <li>Require consistent minimums regardless of location on ground floor.</li> </ul>
Publicly Accessible Open Space (nonresidential)	15% of net lot area	Remove requirement.

<b>Development Standard</b>	Current Regulation	Options to Consider
Use Restrictions		
Publicly Accessible Open	15% of net lot area	Remove requirement.
Space (nonresidential)		
Private Open Space	1st floor—150 sf per unit	<ul> <li>Allow for flexibility: allow open space</li> </ul>
(multi-family residential)	Upper floor—100 sf per unit	requirements to be met through private or common open space, rather than requiring private open space.  Require consistent minimums regardless of location on ground floor.

<b>Development Standard</b>	Current Regulation	Options to Consider
Parking		
Efficiency/1-bedroom unit	1 space per unit within a garage; plus ½ guest space per unit; guest spaces may be uncovered	0.75 space/unit (no garage requirement)
2 or more bedrooms	2 spaces per unit within a garage; plus ½ guest space per unit; guest spaces may be uncovered	(For 2 bedrooms only) 1 space/unit (no garage requirement)
3 or more bedrooms		1.5 spaces/unit (no garage requirement)
		<ul> <li>Allow for shared parking reduction for mixed use development</li> <li>Reduce parking for senior housing</li> </ul>

Option 2: Simplify HOO Standards

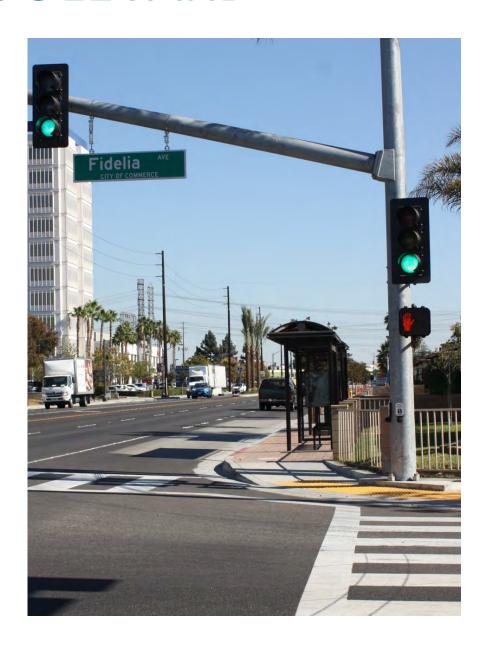


#### Option 3: Expand HOO



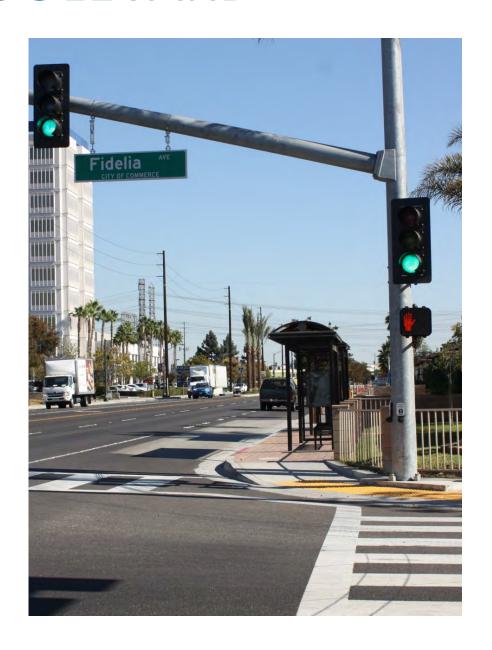
#### **Observations**

- Extensive recent improvements
- Larger parcel sizes than Atlantic Ave.
- Facilitates goods movement



#### **Options**

- Catalytic Sites
- 2. Modify AllowedUses andDevelopmentStandards
- 3. Maximize utilization of alleys



#### **Option 1:** Catalytic Sites



**Option 2:** Modify Allowed Uses and Development Standards



#### **Option 3:** Alleys



## Connectivity



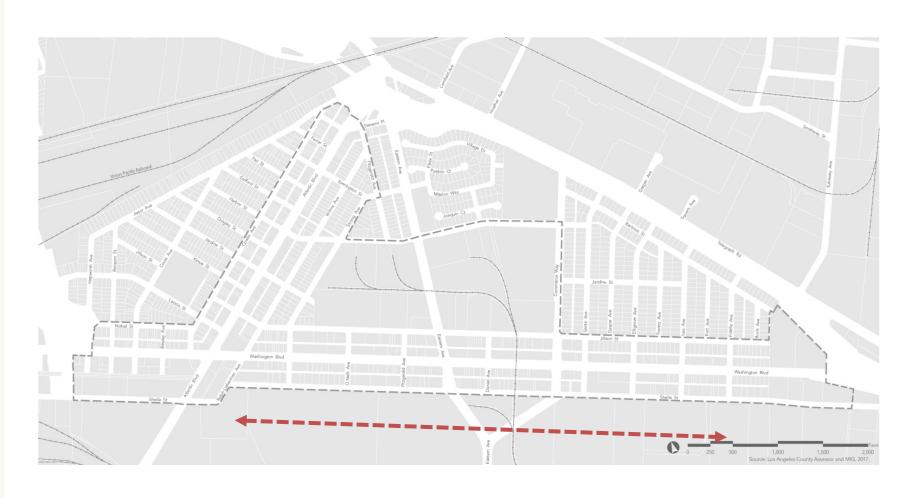
#### **Options**

- Negotiate to lease and convert railroad spurs
- Redirect truck traffic to Shelia Street

**Option 1:** Negotiate to lease and convert railroad spurs

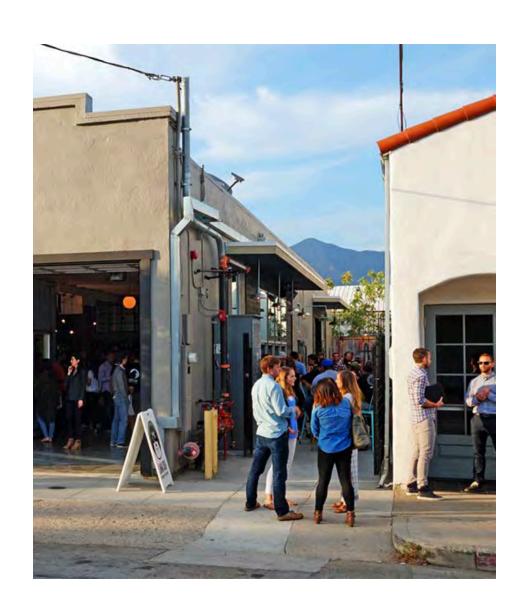


#### Option 2: Redirect truck traffic to Shelia Street



#### **Options**

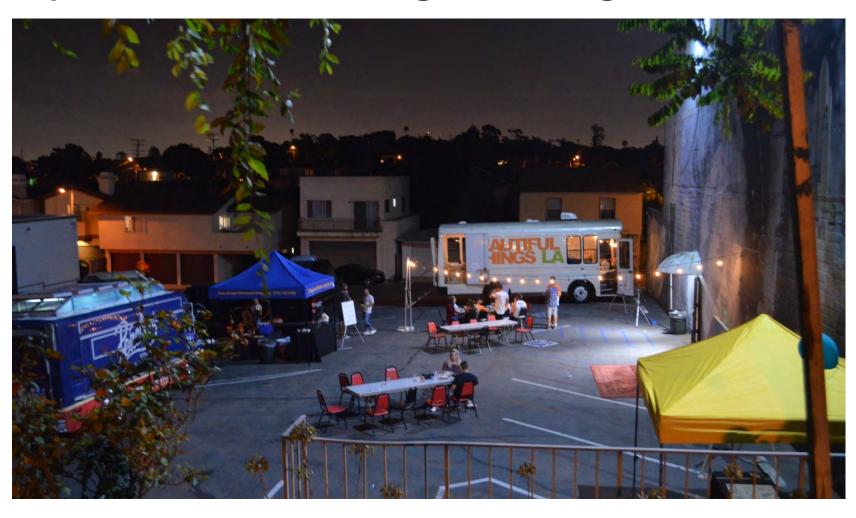
- Maker shops and creative office
- 2. Event programming



**Option 1:** Maker shops and creative office



#### **Option 2:** Event Programming



## OFFICE of ECONOMIC DEVLOPMENT, SUSTAINABILITY & BEAUTIFICATION

# OFFICE OF ECONOMIC DEVELOPMENT, SUSTAINABILITY & BEAUTIFICATION

#### **Economic Development**

- Business Attraction
  - New sectors
  - Green and clean business
- Marketing/Promotion New city brand

## OFFICE OF ECONOMIC DEVELOPMENT, SUSTAINABILITY & BEAUTIFICATION

#### Sustainability

- Green and clean programs
  - Education
  - Facilitate process
- City ambassador
  - Support development services
  - Promote participating business

## OFFICE OF ECONOMIC DEVELOPMENT, SUSTAINABILITY & BEAUTIFICATION

#### Beautification

- Promote city programs
- Coordinate and connect business to external programs
  - Façade improvements
  - Landscaping

## PROPOSED ACTION

#### PROPOSED ACTION

#### Recommendation

 Proceed with the process to incorporate the office of the Business Liaison into the new economic development office.

#### PROPOSED ACTION

#### Recommendation

 Direct staff to initiate the land use policy options through the tools identified in the GAZP Phase 1 Implementation and coordinate with the updates to the General Plan and Zoning Ordinance.

## QUESTIONS