# STATE OF CALIFORNIA CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY DEPARTMENT OF RESOURCES RECYCLING AND RECOVERY

In the Matter of:	) Trac	king No: CO 017-003
	)	
	)	
City of Commerce	) <b>CO</b> N	MPLIANCE ORDER
County of Los Angeles		
	)	
	) Publ	ic Resources Code
Jurisdiction	) Sect	ion 41825

## **INTRODUCTION**

- 1.1 <u>Parties:</u> The Department of Resources Recycling and Recovery (Department) issues this Compliance Order (Order) to the City of Commerce (City), County of Los Angeles.
- Authority: Section 42649.3(g) of the Public Resources Code (PRC) requires the Department to review implementation of each Jurisdiction's recycling of commercial solid waste program (henceforth referred to as Mandatory Commercial Recycling (MCR) program), at least once every two or four years, depending on certain specified criteria. This Jurisdiction Review is the Department's independent evaluation of a Jurisdiction's progress in implementing its MCR program(s) and complying with the requirements of PRC Section 42649 et sec. If a Jurisdiction is not meeting the mandates of the MCR law, the Department may issue a Compliance Order and schedule (PRC Section 41825). Fines of up to \$10,000 per day may be levied if the provisions of the compliance order and schedule are not met (PRC Section 41850).

## **DETERMINATION OF COMPLIANCE DEFICIENCIES**

- 2.1 Department staff conducted a Jurisdiction Review of the City's MCR Programs. After considering the results of this review and the adoption of this Order at a public hearing commencing on November 16, 2017, the Department determines that:
- 2.2 The City failed to comply with PRC Section 42649.3 and CCR section 18838 in that it failed to adequately implement programs or activities that target significant portions of the City's commercial waste stream, and did not make all reasonable and feasible efforts to implement its selected commercial diversion programs or activities in accordance with PRC Section 42649.3(i),.
- 2.3 Staff notified the City by mail on March 30, 2017, in order to confer with the City regarding this Compliance Order because Department staff's 2012-2015 Jurisdiction Review indicated that the City has not implemented, or is not making a good faith effort to implement, a commercial recycling program, and the City did not meet the requirements of PRC Section 42649-42649.7. In addition, a 30-Day Notice of Intent to issue a Compliance Order was mailed to the City on October 13, 2017, in accordance with PRC Section 41825.
- 2.4 At the hearing, the City provided information on programs that it had recently initiated in response to the staff's review. While CalRecycle acknowledges these recent efforts by the City, this late and incomplete response, underscores the need for a Compliance Order to ensure that these programs are fully implemented and effective. As described in section 3

below, this Compliance Order will serve to formalize the City's additional activities to ensure that it is in compliance with its legal requirements under the MCR law.

#### **SCHEDULE FOR COMPLIANCE**

- 3.1 Based on the foregoing determination of compliance deficiencies, it is hereby ordered that:
  - a. The City shall work with Department staff to determine gaps in program areas and develop a Local Implementation Plan (LIP), which includes those conditions necessary for the City to achieve compliance and improve, expand, or implement new diversion programs.
  - The City shall develop and submit to the Department a fully executed LIP by March 2, 2018.
  - c. The City will fully implement the programs identified in the LIP by July 31, 2018.
  - d. Department staff will monitor the City's continued implementation of the programs identified in the LIP from August 1, 2018 through January 31, 2019 ("the oversight period").
  - e. The City will submit quarterly status reports based on the calendar year. These reports shall use the Department's electronic, quarterly reporting format. The quarterly status reports are to be used to document the status and work completed for each of the identified tasks in the LIP. For each task in the LIP, the City will explain the status of the task, specifying what actions have been taken to complete the task. If the work has fallen behind schedule or has not been completed, the City will explain the reason(s) for the delay/incompletion. The City will also attach any required reports, using additional sheets as necessary for the report.

- f. At any time prior to the conclusion of the oversight period, if the Department staff determines that the City has failed to make a good faith effort to implement the programs identified in the LIP, the Department may immediately notice a public hearing pursuant to PRC Section 41850, to determine whether or not to impose administrative civil penalties against the City of up to \$10,000 per day.
- 3.2 Penalties: At the end of the oversight period, Department staff will meet with the City to assess the City's implementation efforts relating to its LIP; then the Department shall hold a public hearing to determine whether or not the City has complied with all sections of this Compliance Order. Failure to implement programs and/or comply with all sections of the Compliance Order at any time may result in fines of up to (\$10,000) per day in accordance with PRC Section 41850(a). In addition, the Department has discretion to notice a hearing at any time upon staff's recommendation that the City has completed the conditions of the Compliance Order.
- 3.3 <u>Submittals:</u> Quarterly status reports and annual report documents are required to be submitted electronically (via e-mail/e-filing). However, the Jurisdiction Compliance Unit will consider requests to submit hard copies if notified in writing of why the City is unable to submit all or some documents electronically. Excluding the quarterly status reports and the annual report documents, all other documents may be submitted electronically or via hard copy. All hard copy mail shall be sent to the following:

Jurisdiction Compliance Unit
Department of Resources Recycling and Recovery
1001 I Street
P.O. Box 4025 Sacramento, CA 95812
Mail Stop: 10A-16

Attn: Compliance Order Correspondence Tracking No: CO 017-003

- 3.4 <u>Communications:</u> The Department or its designee will communicate all approvals and decisions of the Department made regarding the adequacy of submittals to the City in writing. No informal advice, guidance, suggestions, or comments by the Department's staff regarding reports, plans, schedules, or any other documents submitted by the City shall be considered to be Department approvals.
- 3.5 <u>Department Review and Approval:</u> If the Department determines that any report, plan, schedule, or other document submitted for approval pursuant to this Compliance Order fails to comply with the Compliance Order or fails to achieve successful implementation of the MCR program, the Department or its designee may:
  - Return the document to the City with recommended changes and a date by which the
     City must submit to the Department the document incorporating the recommended
     changes, or
  - b. Serve a notice that the Department will hold a public hearing to consider the imposition of penalties in accordance with PRC Section 41850.
- 3.6 <u>Compliance with Applicable Laws</u>: The City shall carry out this Compliance Order in compliance with all Local, State, and Federal requirements, including but not limited to requirements to obtain necessary permits.

- 3.7 <u>Liability</u>: Nothing in this Compliance Order shall constitute or be construed as a satisfaction or release from liability for any conditions or claims arising as a result of past, current, or future operations of the City.
- 3.8 Government Liabilities: The State of California and the Department shall not be liable for injuries or damages to persons or property resulting from acts or omissions in carrying out activities pursuant to this Compliance Order, nor shall the State of California be held as a party to any contract entered into by the City or its agents in carrying out activities pursuant to the Compliance Order. The City shall indemnify, defend and save harmless the State, its officers, agents, and employees from any and all claims and losses accruing or resulting in connection with the performance of this Compliance Order.
- 3.9 <u>Extension Request</u>: If the City determines that it will be unable to perform any activity or submit any document within the time required under this Compliance Order, the City may, as far in advance of the due date as possible, request an extension of time in writing. The extension request shall include a justification for the delay.
- 3.10 <u>Extension Approvals</u>: If the Department or its designee determines that good cause exists for an extension, it will grant the request and specify in writing a new compliance schedule.

3.11 <u>Parties Bound</u>: This Order shall apply to and be binding upon the City and upon the Department and any successor agency (regional agency, etc.) that may have responsibility for, and the authority over, the subject matter of this Compliance Order.

#### **EFFECTIVE DATE**

4.1. This Compliance Order is final and effective from the date of issuance.

12/28/2017 D. P. Q-

Date of Issuance\_\_\_\_

Mark De Bie, Deputy Director

Waste Permitting, Compliance and Mitigation Division Department of Resources Recycling and Recovery